

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF NEW YORK

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IN RE:  
CORONAVIRUS/COVID-19 PANDEMIC

**ADMINISTRATIVE ORDER  
NO. 2022-05**

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EIGHTH AUTHORIZATION TO CONTINUE THE  
USE OF VIDEOCONFERENCING OR  
TELECONFERENCING IN CRIMINAL MATTERS

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MARGO K. BRODIE, Chief Judge.

On March 13, 2020, the President of the United States issued a proclamation declaring a National Emergency in response to the Coronavirus Disease-2019 (“COVID-19”) pandemic pursuant to the National Emergencies Act (50 U.S.C. § 1601, *et seq.*). On February 26, 2021, and again on February 18, 2022, the President published formal notice in the Federal Registry continuing the national emergency.<sup>1</sup>

On March 27, 2020, Congress passed the Coronavirus Aid, Relief, and Economic Security Act, Pub. L. No. 116-136, 134 Stat. 281 (“CARES Act”), which authorized the Judicial Conference of the United States to provide authority to Chief District Judges to permit the conduct of certain criminal proceedings by video or audio conference.<sup>2</sup> The President signed the CARES Act into law on March 27, 2020, and the CARES Act remains in effect.<sup>3</sup>

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<sup>1</sup> *A Letter on the Continuation of the National Emergency Concerning the Coronavirus Disease 2019 (COVID-19) Pandemic*, The White House (Feb. 24, 2021), <https://www.whitehouse.gov/briefing-room/statements-releases/2021/02/24/a-letter-on-the-continuation-of-the-national-emergency-concerning-the-coronavirus-disease-2019-covid-19-pandemic/>; *Notice on the Continuation of the National Emergency Concerning the Coronavirus Disease 2019 (COVID-19) Pandemic*, The White House (Feb. 18, 2022), <https://www.whitehouse.gov/briefing-room/presidential-actions/2022/02/18/notice-on-the-continuation-of-the-national-emergency-concerning-the-coronavirus-disease-2019-covid-19-pandemic-2/>.

<sup>2</sup> CARES Act, Pub. L. No. 116-136, § 15002(b)(1)–(2), 134 Stat. 281, 528–29.

<sup>3</sup> *Id.* § 15002(a), 134 Stat. at 528 (“In this section, the term ‘covered emergency period’ means the period beginning on the date on which the President declared a national emergency under the National Emergencies Act (50 U.S.C. 1601 *et seq.*) with respect to the Coronavirus Disease 2019 (COVID–19) and ending on the date that is 30 days after the date on which the national emergency declaration terminates.”); *see also* National Emergencies Act, 50 U.S.C. § 1622 (providing that “[a]ny national emergency declared by the President . . . shall terminate if

On March 29, 2020, the Judicial Conference of the United States made the appropriate findings as required under the CARES Act, finding specifically that “emergency conditions due to the national emergency declared by the President under the National Emergencies Act (50 U.S.C. § 1601, *et seq.*) with respect to the Coronavirus Disease 2019 (COVID-19) have materially affected and will materially affect the functioning of the federal courts generally,” which finding remains in effect.<sup>4</sup>

On March 30, 2020, acting pursuant to § 15002(b) of the CARES Act and the authority granted by the Judicial Conference of the United States, this Court entered Administrative Order 2020-13, making certain findings and authorizing judges of this District to conduct proceedings remotely in accordance with the CARES Act.<sup>5</sup>

On June 25, 2020, and again on September 21, 2020, December 21, 2020, March 20, 2021, June 22, 2021, September 18, 2021, and December 16, 2021, and in light of the conditions then existing, this Court entered Administrative Orders 2020-13-1, 2020-13-2, 2020-13-3, 2021-05, 2021-05-1, 2021-05-2, and 2021-05-3, respectively, further authorizing judges of this District to conduct proceedings remotely in accordance with § 15002(b) of the CARES Act and the authority granted by the Judicial Conference of the United States.<sup>6</sup> By law, Administrative Order 2021-05-3 will expire on March 17, 2022.

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— (1) there is enacted into law a joint resolution terminating the emergency; or (2) the President issues a proclamation terminating the emergency”).

<sup>4</sup> Memorandum from Jim Duff, Director of the Administrative Office of the Courts, Re: Update on CARES Act Provisions for Criminal Proceedings 1 (Mar. 29, 2020), <https://www.uscourts.gov/news/2020/03/31/judiciary-authorizes-videoaudio-access-during-covid-19-pandemic> (“[T]he authorization will expire when the Judicial Conference finds that emergency conditions are no longer materially affecting the functioning of federal courts.”).

<sup>5</sup> *Use of Videoconferencing or Telephone Conferencing in Criminal Matters*, Administrative Order No. 2020-13 (Mar. 30, 2020).

<sup>6</sup> *See Authorization to Continue the Use of Videoconferencing or Telephone Conferencing in Criminal Matters*, Administrative Order No. 20-13-1 (June 25, 2020); *Second Authorization to Continue the Use of Videoconferencing or Telephone Conferencing in Criminal Matters*, Administrative Order No. 20-13-2 (Sept. 21, 2020); *Third Authorization to Continue the Use of Videoconferencing or Telephone Conferencing in Criminal Matters*, Administrative Order No. 20-13-3 (Dec. 21, 2020); *Fourth Authorization to Continue the Use of Videoconferencing or Teleconferencing in Criminal Matters*, Administrative Order No. 2021-05 (Mar. 20, 2021); *Fifth Authorization to Continue the Use of Videoconferencing or Teleconferencing in Criminal Matters*, Administrative Order No. 2021-05-1 (June 22, 2021); *Sixth Authorization to Continue the Use of Videoconferencing or Teleconferencing in Criminal Matters*, Administrative Order No. 2021-05-2 (Sept. 18, 2021); *Seventh Authorization to Continue the Use of*

The CDC continues to recommend that “[a]nyone ages 2 years or older . . . should wear masks in indoor public spaces . . . when they are in an area of substantial or high transmission.”<sup>7</sup>

Currently, the community transmission rate in Kings County, Nassau County, and Richmond County is considered “substantial,” and the community transmission rate in Queens County and Suffolk County is considered “moderate.”<sup>8</sup>

Pursuant to the CARES Act and Administrative Order 2021-05-3, I have reviewed the need to continue for a seventh time the authorization to conduct proceedings remotely. I find that since the issuance of Administrative Order 2021-05-3, the public health crisis has caused, is causing, and is expected to continue to cause some disruption throughout this District, and to the functioning of the courts within this District.

The number of cases in this District has fluctuated over the course of the COVID-19 pandemic, and while the recent surge in cases due to the Omicron variant has receded, continued vigilance with mitigation strategies remains important, as does continued monitoring of the effectiveness of the vaccines and booster shots against current and future variants.<sup>9</sup> Although vaccines are now widely available and significant portions of the populations in the counties comprising the District have received the vaccine, many people have not been vaccinated,<sup>10</sup> and a significant percentage of vaccinated individuals may soon have waning immunity and be susceptible to infection.<sup>11</sup> In addition, at the Metropolitan Detention Center in Brooklyn, where

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*Videoconferencing or Teleconferencing in Criminal Matters*, Administrative Order No. 2021-05-3 (Dec. 16, 2021).

<sup>7</sup> *Types of Masks and Respirators*, Ctrs. for Disease Control (last updated Jan. 28, 2022), <https://www.cdc.gov/coronavirus/2019-ncov/prevent-getting-sick/types-of-masks.html>.

<sup>8</sup> *COVID-19 Integrated County View*, Ctrs. for Disease Control (last visited Mar. 14, 2022), <https://covid.cdc.gov/covid-data-tracker/#county-view>.

<sup>9</sup> *See Tracking Coronavirus in New York: Latest Map and Case Count*, N.Y. Times, <https://www.nytimes.com/interactive/2021/us/new-york-covid-cases.html> (last updated Mar. 14, 2022) (reflecting increase from average of 9,673 new cases per day on December 9, 2021, to average of 74,182 new cases per day on January 9, 2022, and decrease back to average of 1,640 new cases per day on March 13, 2022).

<sup>10</sup> The Court has adopted a policy requiring that all employees be vaccinated unless they can demonstrate a valid medical or religious exemption. The vaccine mandate became effective on January 1, 2022.

<sup>11</sup> Although 75.9% of New York State’s population is fully vaccinated, *see Vaccination Progress to Date*, Health.ny.gov, <https://coronavirus.health.ny.gov/vaccination-progress-date>

most of the District's defendants are detained, it appears that almost half of the inmates have not been vaccinated,<sup>12</sup> and operational restrictions, including quarantining and isolation of detainees, and limitations on the movement of detainees within the facility and to and from court remain in place and continue to constrain the court's ability to conduct in-person criminal proceedings. In addition, several judges, court staff, and attorneys, including those at the United States Attorney's Office for the Eastern District of New York and the Federal Defenders of New York, continue to work remotely, and many defendants, members of the public, and others continue to limit their travel or are unable to come to the courthouse because they are at higher risk for contracting COVID-19, and the CDC and other public health authorities continue to advise taking precautions to reduce the possibility of exposure to COVID-19, particularly for those who are not fully vaccinated or are immunocompromised.

In addition, because the vaccination status of attorneys, jurors, members of the media, members of the public, and others in the courthouse may not be known, health and safety protocols, including mask and social distancing requirements, remain in place in the public spaces of the courthouse. The need to maintain appropriate protocols also necessarily restricts the Court's ability to resume conducting all criminal proceedings in person.

Based on these circumstances, among others, while in-person proceedings in this District have increased over the past several months, the Court still requires the flexibility to use videoconferencing and teleconferencing where necessary to ensure the safety of all who seek to come before the Court.<sup>13</sup> As such, it is still necessary for the judges in this District to be able to continue to conduct proceedings remotely, by videoconference or teleconference, except as allowed by Administrative Order 2020-26, as amended by Administrative Orders 2020-26-1, 2021-04, and 2021-04-1.

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(last visited Mar. 14, 2022), percentages in some of the counties in the District are lower, *see id.* (reflecting that 70.5% of the population in Kings County, 73.3% of the population in Richmond County, and 74.2% of the population in Suffolk County are fully vaccinated).

<sup>12</sup> *MDC Brooklyn*, Fed. Bureau of Prisons, <https://www.bop.gov/locations/institutions/bro/> (last visited Mar. 14, 2022) (reflecting inmate population of 1,676); Report from the Bureau of Prisons Pursuant to Admin. Order 2020-14, at 1 & n.1 (Mar. 8, 2022), <https://www.nyed.uscourts.gov/covid-19> (stating that 868 inmates (about 52% percent) have been vaccinated as of March 8, 2022, not including inmates vaccinated at another institution or prior to incarceration).

<sup>13</sup> Pursuant to Administrative Order 2020-26, as amended by Administrative Orders 2020-26-1, 2021-04, and 2021-04-1, and as recently extended by Administrative Order 2022-04, and for the reasons stated therein, this Court has suspended through March 31, 2022, in-person proceedings other than criminal and civil jury selections, trials, and bench trials; the selections of new grand juries and replacement grand jurors; and criminal hearings, conferences, sentencing, and change of plea hearings. In-person proceedings that remain suspended pursuant to Administrative Order 2020-26, as amended, include all civil proceedings other than those mentioned. The Court resumed in-person arraignments, detention hearings, preliminary hearings, and pre-indictment proceedings on March 14, 2022.

The undersigned, as Chief Judge of this Court, hereby concludes that it remains necessary to invoke the provisions of the CARES Act for an additional ninety (90) days, commencing on March 17, 2021, when the period authorized in Administrative Order 2021-05-3 expires.

Thus, pursuant to the authority granted under § 15002(b)(1) of the CARES Act, I hereby authorize judges in this District, with the consent of the defendant or the juvenile after consultation with counsel, to continue to use videoconferencing, or teleconferencing if videoconferencing is not reasonably available for use, for the following events when necessary:

- (A) Detention hearings under section 3142 of title 18, United States Code.
- (B) Initial appearances under Rule 5 of the Federal Rules of Criminal Procedure.
- (C) Preliminary hearings under Rule 5.1 of the Federal Rules of Criminal Procedure.
- (D) Waivers of indictment under Rule 7(b) of the Federal Rules of Criminal Procedure.
- (E) Arraignments under Rule 10 of the Federal Rules of Criminal Procedure.
- (F) Probation and supervised release revocation proceedings under Rule 32.1 of the Federal Rules of Criminal Procedure.
- (G) Pretrial release revocation proceedings under section 3148 of title 18, United States Code.
- (H) Appearances under Rule 40 of the Federal Rules of Criminal Procedure.
- (I) Misdemeanor pleas and sentencings as described in Rule 43(b)(2) of the Federal Rules of Criminal Procedure.
- (J) Proceedings under chapter 403 of title 18, United States Code (commonly known as the “Federal Juvenile Delinquency Act”), except for contested transfer hearings and juvenile delinquency adjudication or trial proceedings.

Pursuant to § 15002(b)(2) of the CARES Act, I further specifically find that while felony pleas under Rule 11 of the Federal Rules of Criminal Procedure and felony sentencings under Rule 32 of the Federal Rules of Criminal Procedure can be conducted in person, such proceedings can continue to be held remotely where necessary. As a result, if judges in individual cases find, for specific reasons, that felony pleas or sentencings in those cases cannot be conducted in person and cannot be further delayed without serious harm to the interests of justice, judges may, with the consent of the defendant or the juvenile after consultation with counsel, conduct those proceedings by videoconference, or by teleconference if videoconferencing is not reasonably available. This authority extends to equivalent plea,

sentencing, or disposition proceedings under 18 U.S.C. § 403 (commonly referred to as the “Federal Juvenile Delinquency Act”).

This authorization is effective for ninety (90) days, commencing on March 17, 2022, unless earlier terminated. If the emergency persists longer than ninety (90) days, I will review this authorization and determine whether to extend it pursuant to the provisions of the CARES Act. Notwithstanding the foregoing, pursuant to the provisions of the CARES Act, this authority shall terminate on the last day of the covered emergency period or the date on which the Judicial Conference of the United States finds that emergency conditions due to the national emergency declared by the President under the National Emergencies Act with respect to the COVID-19 virus outbreak no longer materially affect the functioning of either the federal courts generally or the courts within this District.

SO ORDERED:

Dated: March 17, 2022  
Brooklyn, New York

s/ MKB

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MARGO K. BRODIE  
Chief United States District Judge